

PUBLIC RISK



PUBLISHED BY THE PUBLIC RISK MANAGEMENT ASSOCIATION
MARCH/APRIL 2021

SOCIAL DETERMINANTS OF HEALTH DRIVE OUTCOMES AND COSTS FOR INJURED WORKERS

PAGE 6



ALSO IN THIS ISSUE

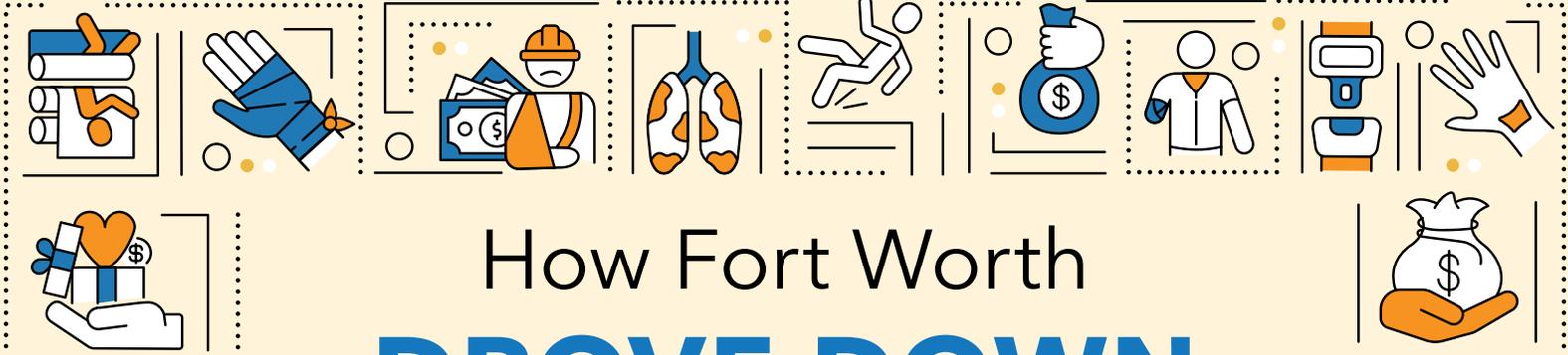
HOW FORT WORTH DROVE
DOWN WORKERS' COMPENSATION
COSTS WHILE GETTING INJURED
EMPLOYEES BETTER CARE

PAGE 10

BEST OF THE BLOG

PAGE 15

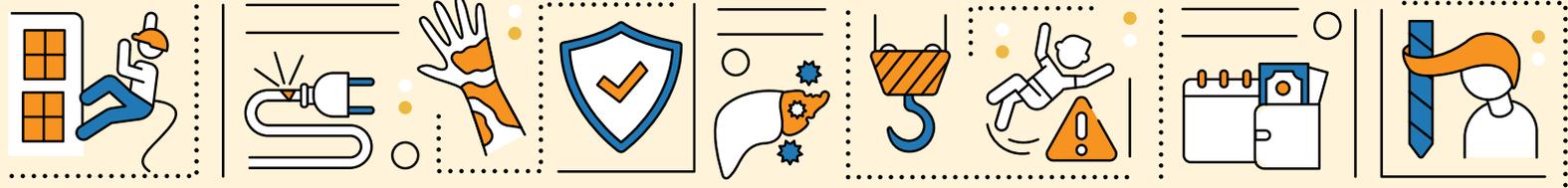




How Fort Worth **DROVE DOWN**

Workers' Compensation Costs While Getting Injured Employees **BETTER CARE**

BY SCOTT ROLOFF, BILL MCCALLUM, MARK BARTA & JODY MOSES



THE BIGGEST MYTH IN HEALTHCARE IS THAT BETTER CARE COSTS MORE.

The City of Fort Worth, Texas busted that myth. Using advanced analytics to establish and monitor a provider network, the city got its injured employees better care, while driving its workers' compensation costs down, not up.

In 2015, Fort Worth had 6,250 employees and its total workers' compensation costs—claims plus indemnity payments—were \$9.7 million. After implementing the provider network, the city's costs in 2016 fell to \$9.1 million; and they've fallen every year since. In 2020 the costs were only \$8.2 million, despite the city's number of employees increasing to 6,900.

HOW?

How did the City of Fort Worth do it? The city created a physician panel under Chapter 504 of the Texas Labor Code that would be available to

its employees only. To identify the providers to include, the city applied the outcome algorithms described below to two juxtaposed data sets and found the providers achieving the best outcomes for each injury type—who cost the city less, not more.

Healthcare is not a commodity. We all think that our doctor is the best—or at least above average—but we don't live in Lake Wobegon where all the children are above average. Exactly half of all children are above average, and exactly half are below. It's the same with doctors—and the

specialists and surgeons that they refer us to, and the hospitals that they put us in.

Although counter-intuitive, going to a good doctor costs less overall than going to a bad one. Thirty percent of healthcare costs are unnecessary, the result of poor or ineffective care. Good doctors don't incur those excess costs because they:

- Make fewer errors;
- Perform fewer unnecessary procedures;
- Experience fewer patient complications; and
- Get their patients better faster.

So how can you do what Fort Worth did? First, you need access to the two data sets on which to run the analytics—your medical and pharmacy claims and your employee absence records. If you've self-insured your workers' compensation program, like the City of Fort Worth does, then you own the medical and pharmacy claims.¹ You still engage a third party administrator (TPA) to process those claims for you, but you are at actuarial risk for them, and therefore you own them. If on the other hand you're fully insured—you pay the insurance company a premium and the insurance company bears the risk—then you won't own the claims and won't be able to perform these analytics, although your insurance company could.

If you have the claims, then you match them against the absence records to identify the time that the employee missed from work because of the injury. You can do so in two ways. First, juxtapose the claim dates against your Human Resources (HR) Department's time and attendance records to find the days missed because of the injury and value that time off at the employee's pay rate or a normalized rate.² Alternatively, you can use the indemnity payments to the employee as a proxy for the absence costs. When a TPA or insurance company uses these analytics this is the route that they take because they don't have access to the employer's HR records.

Next, you must have the ability to direct care—tell the employee which provider to go to. Every state has its own rules. In Texas, an employer can do so.³ This can include establishing referral protocols and criteria for medical procedures that don't require pre-authorization—decreasing

the wait times to obtain care, and thereby driving down lost days and indemnity payments.

Accordingly, if you have these three things read on and learn how you too can drive down your workers' compensation costs while improving the care for your injured employees.

QUANTIFYING OUTCOMES

We begin with the premise that a “good outcome” is getting an employee back to work and keeping them there. We therefore accumulate all the costs to do so; and then rank the providers based on the outcomes that they achieve.⁴

First, let's look at the claims. The chart below shows the average claims costs for 14 specialists treating back injuries. Specialist #1 on the far left is the best with average claims costs of \$1,000, while Specialist #14 on the far right is the worst at \$8,600. (See **Chart 1**)

The claims, however, are only half of it—sometimes less than half. You have to add the absence costs, the amounts that the employer paid the employee while out with their injury. Not only are these absence costs a real cost to the employer, but they double as an indication of the effectiveness of the care. The quicker the doctor got the employee better and back to work, the more effective the doctor was. This chart adds each specialist's average absence costs on top of their claims. (See **Chart 2**)

Now Specialist #2 goes from being second best to second worst; and Specialist #9 is doing a better job than we originally thought because that doctor is getting their patients better and back to work faster.

There's one more step, however. If you ask any doctor why their costs are more than another doctor's, they'll always give the same answer. “Because my patients are sicker.” And sometimes they're right.

Sicker patients cost more and take longer to get better. If you have two employees with the same back injury, one of them young and otherwise healthy, while the other older, overweight and diabetic, the older employee is going to

cost more. So we adjust for comorbidities by assigning each employee a risk score. That way our rankings are based solely on the provider performances, not the patients that they treated.

There are a number of risk scoring systems. One that is open-source is the Chronic Illness and Disability Payment System (CDPS). CDPS was designed by the University of California, San Diego and is employed by many Medicaid programs around the country. Accordingly, it is demographically appropriate for a working age population.

The CDPS system looks at various demographic and clinical data, including age, gender, diagnoses, and the prescription drugs that a patient is taking, and assigns the patient a score: 1.00 being an individual of average health, below 1.00 healthier than normal (the lower the score, the healthier), and above 1.00 sicker (the higher the score, the sicker).

As you would expect, the higher the risk score—the less healthy the employee—the more time that they miss.

Going back to our back specialists, when we risk-adjust their patients and level the playing field the results change again. (See **Chart 3**)

Now the doctors' total costs and rankings are based on their performances, not the patients that they treated. Doing this, we see that Specialist #13 was doing a better job than we initially thought. This doctor would now be ranked 10th, not 13th.

When we re-order the doctors based on their average risk-adjusted total costs, Specialist #1 is still the best, and Specialist #14 is still the worst. But other than Specialist #12, the order has completely changed. The green arrows show the doctors that moved up, and the red arrows show the ones that moved down. (See **Chart 4**)

FORT WORTH'S PROVIDER NETWORK

Fort Worth used these analytics to identify the best providers by injury type and then placed them in its own workers' compensation provider network. An injured employee must stay within this panel when seeking treatment.

HOW FORT WORTH DROVE DOWN WORKERS' COMPENSATION COSTS

But Fort Worth didn't just look at its workers' compensation claims and rank the doctors handling its current cases. Instead, it threw in its health plan claims too. That way it identified great doctors not currently handling workers' compensation cases, but who the city wanted to in the future.

By sending injured employees to the best doctors, the City of Fort Worth achieved fantastic results—a decrease of 23 percent in its costs while getting its employees better care!

BENCHMARKING & PREDICTIVE ANALYTICS

The City of Fort Worth didn't stop there, but incorporated the Official Disability Guidelines

(ODG) for benchmarking and predictive analytics too. ODG is a nation-wide database of workers' compensation and occupational health injuries owned by the Hearst Health Network.

Using these guidelines, Fort Worth not only compares the providers in its network against one another, but benchmarks them against national and regional best practices and averages for claims, time off work and other metrics.

These other metrics include whether the doctor is seeing the employee more often than usual for a particular type of injury, or whether the doctor is billing unusual procedure codes (which could be either good or bad, but bears investigating).

In addition, comparing claims against the

database allows Fort Worth to categorize them as being within the normal range for that injury type—which the city can pay without further scrutiny—or outside those norms, in which case the city flags the claims for investigation.

Fort Worth also uses the guidelines to perform predictive analytics. When an injury occurs, the city predicts the claims and lost time based on specific factors, and then monitors the case and intervenes early when the actual results begin to stray from the predicted ones. For example, using ODG, the city predicts 47 days off and \$7,925 in total expenses for an employee suffering a lower back sprain with the following particulars:

- 40 years old
- Living in Texas
- Job involves “medium” physical demands (not sedentary, like an office worker, or heavy, like a construction worker)
- No risk factors or comorbidities
- Case involves some time off work, so it is more severe (80 percent of all workers' compensation cases involve only medical expenses, no lost time)

HEALTH PLANS

You can use these analytics for your health plan too. When doing so, there are two differences.

As discussed above, in workers' compensation, many states permit the employer to direct care. In most health plan settings, however, you can't do that. You can only encourage someone to go to the best doctor. They can go to whoever they want.

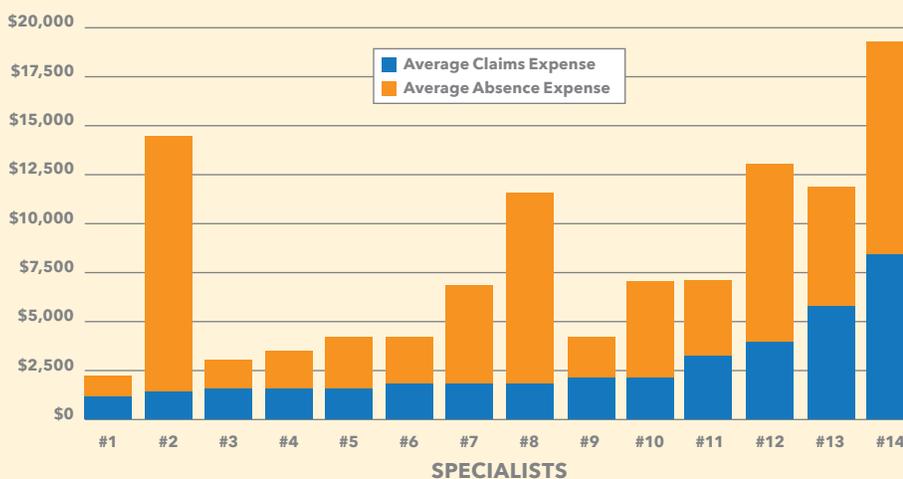
So how do you get your employees and their dependents—your health plan members—to the best doctors for what they need? You could ask your TPA to include only the best doctors in the provider network, or at least eliminate the worst ones, but your TPA usually won't do that. In fact, many of the contracts that TPAs sign with health systems preclude the TPAs from excluding any of the health system's providers from the network or steering patients away from them.

Although you won't be able to set the network, you can stratify it. Tier the network and decrease or eliminate co-pays and out-of-pocket costs when members go to the best doctors. If you have an HDHP (High Deductible Health Plan) married with HSAs (Health Savings

CHART 1: BACK SPECIALISTS: AVERAGE CLAIMS EXPENSE



CHART 2: BACK SPECIALISTS: +AVERAGE ABSENCE EXPENSE



Accounts), you can even pay employees to go to the top ranked doctors by contributing to their HSAs when they do so.

The second difference is that your health plan will have not only employees in it, but their dependents too. You won't be able to use the algorithms above on the dependents because you won't have any absence data to match against their claims.

Instead you can use a different algorithm on the dependents that uses only the claims data. For the employees, we combine the claims and absence data and ask how much it cost and how long it took to get the employee back to work and keep them there? For the dependents we flip the question, and ask how much it cost in claims to keep them well?

We define being well in terms of healthy days, which we can see in the claims. Healthy days are days that the person does not spend in the healthcare system (e.g. hospital stays, doctor's visits, etc.) or at home in a non-functional state (e.g. recuperating or otherwise unable to carry out their normal activities).

We put this information in a fraction. The numerator is the patient's risk-adjusted claims for a particular root diagnosis during the year; and the denominator is the patient's healthy days during that year. We then rank each provider by root diagnosis, from the best with the lowest average risk-adjusted claims per healthy day when treating patients with that condition, to the worst with the highest.

BETTER CARE @ LOWER COSTS

The City of Fort Worth busted the myth that better care costs more. By sending injured employees to the best doctors the city drove down its costs, while getting its employees better care. ■

Scott Roloff is the President of IntegerHealth Technologies.

Bill McCallum is IntegerHealth's Chief Information Officer and the executive in charge of its workers' compensation practice.

Mark Barta is the City of Fort Worth's Assistant Director of Human Resources and its Director of Risk Management.

Jody Moses is the Managing Director, Public Entities, Pooling & Associations at Sedgwick.

FOOTNOTES

- 1 In Texas, private employers can opt out of the workers' compensation system. Those who do are referred to as "non-subscribers." Many non-subscribers nevertheless establish injury benefit plans under which they arrange medical care and make indemnity payments similar to the statutory workers' compensation system. The difference is that these employers can set their own rules and payment schedules, while the employees retain the right to sue their employers over their injuries. Non-subscribing employers can use these analytics too.
- 2 Using a normalized rate doesn't penalize a provider for treating highly paid employees. This usually isn't an issue in workers' compensation, but when using these analytics in a health plan it can be.
- 3 The states where an employer can direct care to at least some degree (e.g. direct the employee to a specific provider, establish its own workers' compensation provider network or panel, give the employee a list of providers from which the employee must choose, or provide such a network, panel or list while giving the employee the ability to opt out of it, etc.) are: Alabama, Arizona, Arkansas, California, Colorado, Connecticut, Florida, Georgia, Idaho, Illinois, Indiana, Iowa, Kansas, Kentucky, Maine, Massachusetts, Michigan, Missouri, Montana, Nebraska, Nevada, New Jersey, New Mexico, North Carolina, Oklahoma, Pennsylvania, South Carolina, Tennessee, Texas, Utah, Vermont, Virginia, West Virginia and Wisconsin.
- 4 You can use these analytics to rank other things too. For example, you could rank the adjusters handling your workers' compensation cases based on the outcomes that they achieved.

CHART 3: BACK SPECIALISTS: RISK-ADJUSTED



CHART 4: BACK SPECIALISTS: RE-ORDERED

